

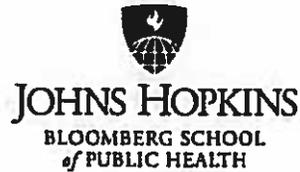
**Testimony for Pennsylvania Senate State Government Committee's**

**Public Hearing on Senate Bill 3**

**February 25, 2015**

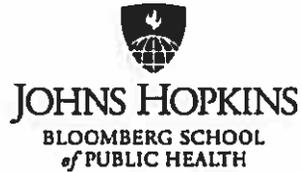
Colleen L. Barry, PhD, MPP, Associate Professor and Associate Chair for Research and Practice, Department of Health Policy and Management, Johns Hopkins Bloomberg School of Public Health, 624 N. Broadway, Room 403, Baltimore, MD 21205

Good morning, Committee Members. My name is Colleen Barry, and I am an Associate Professor and Associate Chair for Research and Practice in the Department of Health Policy and Management at the Johns Hopkins Bloomberg School of Public Health. The opinions expressed here are my own and do not necessarily reflect the views of The Johns Hopkins University. My research focuses on how health policies affect a range of critical outcomes for persons with substance use disorders and mental illness, including access to health care and social services, care quality, health care spending, financial protection and mortality. I am here today to summarize the findings from my research study published in *JAMA Internal Medicine* in 2014 that examined states with medical marijuana laws and opioid painkiller overdose deaths. This research was conducted in collaboration with my colleagues Marcus Bachhuber at the University of Pennsylvania, Brendan Saloner at Johns Hopkins University and Chinazo Cunningham at Montefiore Medical Center. I am submitting a copy of this published paper with my written hearing testimony along with a *New York Times* commentary on this topic we published in August 2014.



Prescription opioid painkillers, like Percocet, Vicodin and OxyContin, have come under intense scrutiny in recent years because of the drastic rise in overdose deaths associated with their prolonged use. Opioid overdoses were responsible for nearly 17,000 deaths in the United States in 2011—more than quadruple the number for 1999. Deaths from drug overdose have become the leading cause of injury death in the United States, killing more adults than car crashes. Meanwhile, as this committee knows, access to medical marijuana has been expanding—23 states and the District of Columbia have legalized its broad medical use—and chronic or severe pain is by far the most common condition reported among people using medical marijuana.

In our *JAMA Internal Medicine* study, we studied how the availability of medical marijuana—an alternative to prescription narcotics for pain management—affected overdose death rates. We hypothesized that the passage of medical marijuana laws in states could lead to a reduction in overdose deaths because medical marijuana does not lead to fatal overdoses. Using death certificate data compiled by the Centers for Disease Control and Prevention (CDC), we found that the rate of prescription painkiller overdose deaths increased in all states over our 12 year study period from 1999 to 2010. However, we found that the average yearly rate of opioid painkiller overdose deaths in states with medical marijuana laws was about 25 percent lower than the average rate in states without these laws. In absolute terms, states with a medical marijuana law had about 1,700 fewer opioid painkiller overdose deaths overall in 2010 alone than would be expected based on trends before the laws were passed. While medical marijuana laws have been controversial, our study indicates an important unintended benefit of state medical marijuana laws.



It is important to note that isolating the effects of laws on health is challenging. For one thing, we would expect that states that have already passed medical marijuana laws are likely to be different in important ways from states that have not passed such laws with regard to, for example, social attitudes about drug use and overall health trends that might affect rates of opioid painkiller deaths. In addition, states have implemented various measures in response to the threat of opioid painkiller overdoses, including central registries of controlled substance prescriptions, laws allowing pharmacists to request identification before filling a prescription, and laws increasing oversight of pain management clinics. These measures, too, might affect rates of opioid painkiller deaths, regardless of the legality of medical marijuana. Our study was designed to compare state-level rates of opioid painkiller overdose deaths before and after the passage of medical marijuana laws, while controlling for these and other concurrent state and national trends.

If medical marijuana laws are having the unintended benefit of reducing opioid overdose deaths, it is important figure out how and why. There may be multiple, overlapping reasons. One possibility is that that people are replacing opioid painkillers in part or entirely with medical marijuana for chronic pain treatment. Another possibility is that the availability of medical marijuana has changed the behavior of people who are addicted to and abuse or misuse opioids. Our analysis is based on aggregate CDC data, so we cannot track the effect of state medical marijuana laws on particular individuals or say anything about which subgroups may be most affected by medical marijuana laws. This is an important priority for future research. In addition,



**JOHNS HOPKINS**  
BLOOMBERG SCHOOL  
*of* PUBLIC HEALTH

more research is needed to identify who can benefit most from these laws and on the health and quality-of-life trajectories of individuals with chronic pain who use medical marijuana.

I appreciate the opportunity to speak to this Committee about our research.

Thank you for your time and consideration.

Colleen Barry

## Original Investigation

# Medical Cannabis Laws and Opioid Analgesic Overdose Mortality in the United States, 1999-2010

Marcus A. Bachhuber, MD; Brendan Saloner, PhD; Chinazo O. Cunningham, MD, MS; Colleen L. Barry, PhD, MPP

← Invited Commentary

**IMPORTANCE** Opioid analgesic overdose mortality continues to rise in the United States, driven by increases in prescribing for chronic pain. Because chronic pain is a major indication for medical cannabis, laws that establish access to medical cannabis may change overdose mortality related to opioid analgesics in states that have enacted them.

**OBJECTIVE** To determine the association between the presence of state medical cannabis laws and opioid analgesic overdose mortality.

**DESIGN, SETTING, AND PARTICIPANTS** A time-series analysis was conducted of medical cannabis laws and state-level death certificate data in the United States from 1999 to 2010; all 50 states were included.

**EXPOSURES** Presence of a law establishing a medical cannabis program in the state.

**MAIN OUTCOMES AND MEASURES** Age-adjusted opioid analgesic overdose death rate per 100 000 population in each state. Regression models were developed including state and year fixed effects, the presence of 3 different policies regarding opioid analgesics, and the state-specific unemployment rate.

**RESULTS** Three states (California, Oregon, and Washington) had medical cannabis laws effective prior to 1999. Ten states (Alaska, Colorado, Hawaii, Maine, Michigan, Montana, Nevada, New Mexico, Rhode Island, and Vermont) enacted medical cannabis laws between 1999 and 2010. States with medical cannabis laws had a 24.8% lower mean annual opioid overdose mortality rate (95% CI, -37.5% to -9.5%;  $P = .003$ ) compared with states without medical cannabis laws. Examination of the association between medical cannabis laws and opioid analgesic overdose mortality in each year after implementation of the law showed that such laws were associated with a lower rate of overdose mortality that generally strengthened over time: year 1 (-19.9%; 95% CI, -30.6% to -7.7%;  $P = .002$ ), year 2 (-25.2%; 95% CI, -40.6% to -5.9%;  $P = .01$ ), year 3 (-23.6%; 95% CI, -41.1% to -1.0%;  $P = .04$ ), year 4 (-20.2%; 95% CI, -33.6% to -4.0%;  $P = .02$ ), year 5 (-33.7%; 95% CI, -50.9% to -10.4%;  $P = .008$ ), and year 6 (-33.3%; 95% CI, -44.7% to -19.6%;  $P < .001$ ). In secondary analyses, the findings remained similar.

**CONCLUSIONS AND RELEVANCE** Medical cannabis laws are associated with significantly lower state-level opioid overdose mortality rates. Further investigation is required to determine how medical cannabis laws may interact with policies aimed at preventing opioid analgesic overdose.

*JAMA Intern Med.* doi:10.1001/jamainternmed.2014.4005  
Published online August 25, 2014.

**Author Affiliations:** Author affiliations are listed at the end of this article.

**Corresponding Author:** Marcus A. Bachhuber, MD, Center for Health Equity Research and Promotion, Philadelphia Veterans Affairs Medical Center, 423 Guardian Dr, 1303-A Blockley Hall, Philadelphia, PA 19104 (marcus.bachhuber@gmail.com).

Chronic noncancer pain is common in the United States,<sup>1</sup> and the proportion of patients with noncancer pain who receive prescriptions for opioids has almost doubled over the past decade.<sup>2</sup> In parallel to this increase in prescriptions, rates of opioid use disorders and overdose deaths have risen dramatically.<sup>3-4</sup> Policies such as prescription drug monitoring programs, increased scrutiny of patients and providers, and enhanced access to substance abuse treatment have been advocated to reduce the risk of opioid analgesics<sup>5</sup>; however, relatively less attention has focused on how the availability of alternative nonopioid treatments may affect overdose rates.

As of July 2014, a total of 23 states have enacted laws establishing medical cannabis programs<sup>6</sup> and chronic or severe pain is the primary indication in most states.<sup>7-10</sup> Medical cannabis laws are associated with increased cannabis use among adults.<sup>11</sup> This increased access to medical cannabis may reduce opioid analgesic use by patients with chronic pain, and therefore reduce opioid analgesic overdoses. Alternatively, if cannabis adversely alters the pharmacokinetics of opioids or serves as a "gateway" or "stepping stone" leading to further substance use,<sup>12-14</sup> medical cannabis laws may increase opioid analgesic overdoses. Given these potential effects, we examined the relationship between implementation of state medical cannabis laws and opioid analgesic overdose deaths in the United States between 1999 and 2010.

## Methods

The opioid analgesic overdose mortality rate in each state from 1999 to 2010 was abstracted using the Wide-ranging Online Data for Epidemiologic Research interface to multiple cause-of-death data from the Centers for Disease Control and Prevention.<sup>15</sup> We defined opioid analgesic overdose deaths as fatal drug overdoses of any intent (*International Statistical Classification of Diseases, 10th revision [ICD-10]*, codes X40-X44, X60-X64, and Y10-Y14) where an opioid analgesic was also coded (T40.2-T40.4). This captures all overdose deaths where an opioid analgesic was involved including those involving polypharmacy or illicit drug use (eg, heroin). Analysis of publicly available secondary data is considered exempt by the University of Pennsylvania Institutional Review Board.

Three states (California, Oregon, and Washington) had medical cannabis laws effective prior to 1999.<sup>6</sup> Ten states (Alaska, Colorado, Hawaii, Maine, Michigan, Montana, Nevada, New Mexico, Rhode Island, and Vermont) implemented medical cannabis laws between 1999 and 2010. Nine states (Arizona, Connecticut, Delaware, Illinois, Maryland, Massachusetts, Minnesota, New Hampshire, and New York) had medical cannabis laws effective after 2010, which is beyond the study period. New Jersey's medical cannabis law went into effect in the last quarter of 2010 and was counted as effective after the study period. In each year, we first plotted the mean age-adjusted opioid analgesic overdose mortality rate in states that had a medical cannabis law vs states that did not.

Next, we determined the association between medical cannabis laws and opioid analgesic-related deaths using linear time-series regression models. For the dependent variable, we

used the logarithm of the year- and state-specific age-adjusted opioid analgesic overdose mortality rate. Our main independent variable of interest was the presence of medical cannabis laws, which we modeled in 2 ways.

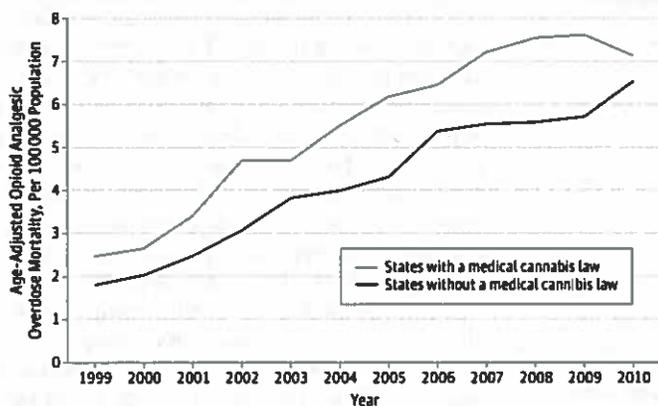
In our first regression model, we included an indicator for the presence of a medical cannabis law in the state and year. All years prior to a medical cannabis law were coded as 0 and all years after the year of passage were coded as 1. Because laws could be implemented at various points in the year, we coded the law as a fraction for years of implementation (eg, 0.5 for a law that was implemented on July 1). The coefficient on this variable therefore represents the mean difference, expressed as a percentage, in the annual opioid analgesic overdose mortality rate associated with the implementation of medical cannabis laws. To estimate the absolute difference in mortality associated with medical cannabis laws in 2010, we calculated the expected number of opioid analgesic overdose deaths in medical cannabis states had laws not been present and subtracted the actual number of overdose deaths recorded.

In our second model, we allowed the effect of medical cannabis laws to vary depending on the time elapsed since enactment, because states may have experienced delays in patient registration, distribution of identification cards, and establishment of dispensaries, if applicable. Accordingly, we coded years with no law present as 0, but included separate coefficients to measure each year since implementation of the medical cannabis law for states that adopted such laws. States that implemented medical cannabis laws before the study period were coded similarly (eg, in 1999, California was coded as 3 because the law was implemented in 1996). This model provides separate estimates for 1 year after implementation, 2 years after implementation, and so forth.

Each model adjusted for state and year (fixed effects). We also included 4 time-varying state-level factors: (1) the presence of a state-level prescription drug monitoring program (a state-level registry containing information on controlled substances prescribed in a state),<sup>16</sup> (2) the presence of a law requiring or allowing a pharmacist to request patient identification before dispensing medications,<sup>17</sup> (3) the presence of regulations establishing increased state oversight of pain management clinics,<sup>18</sup> and (4) state- and year-specific unemployment rates to adjust for the economic climate.<sup>19</sup> Colinearity among independent variables was assessed by examining variance inflation factors; no evidence of colinearity was found. For all models, robust standard errors were calculated using procedures to account for correlation within states over time.

To assess the robustness of our results, we performed several further analyses. First, we excluded intentional opioid analgesic overdose deaths from the age-adjusted overdose mortality rate to focus exclusively on non-suicide deaths. Second, because heroin and prescription opioid use are interrelated for some individuals,<sup>20-23</sup> we included overdose deaths related to heroin, even if no opioid analgesic was coded. Third, we assessed the robustness of our findings to the inclusion of state-specific linear time trends that can be used to adjust for differential factors that changed linearly over the study period (eg, hard-to-measure attitudes or cultural changes). Fourth, we tested whether trends in opioid analgesic overdose mortality

Figure 1. Mean Age-Adjusted Opioid Analgesic Overdose Death Rate



States with medical cannabis laws compared with states without such laws in the United States, 1999-2010.

Table. Association Between Medical Cannabis Laws and State-Level Opioid Analgesic Overdose Mortality Rates in the United States, 1999-2010

Independent Variable <sup>a</sup>	Percentage Difference in Age-Adjusted Opioid Analgesic Overdose Mortality in States With vs Without a Law		
	Primary Analysis	Secondary Analyses	
	Estimate (95% CI) <sup>b</sup>	Estimate (95% CI) <sup>c</sup>	Estimate (95% CI) <sup>d</sup>
Medical cannabis law	-24.8 (-37.5 to -9.5) <sup>e</sup>	-31.0 (-42.2 to -17.6) <sup>f</sup>	-23.1 (-37.1 to -5.9) <sup>g</sup>
Prescription drug monitoring program	3.7 (-12.7 to 23.3)	3.5 (-13.4 to 23.7)	7.7 (-11.0 to 30.3)
Law requiring or allowing pharmacists to request patient identification	5.0 (-10.4 to 23.1)	4.1 (-11.4 to 22.5)	2.3 (-15.4 to 23.7)
Increased state oversight of pain management clinics	-7.6 (-19.1 to 5.6)	-11.7 (-20.7 to -1.7) <sup>h</sup>	-3.9 (-21.7 to 18.0)
Annual state unemployment rate <sup>g</sup>	4.4 (-0.3 to 9.3)	5.2 (0.1 to 10.6) <sup>h</sup>	2.5 (-2.3 to 7.5)

<sup>a</sup> All models adjusted for state and year (fixed effects).

<sup>b</sup> R<sup>2</sup> = 0.876.

<sup>c</sup> All intentional (suicide) overdose deaths were excluded from the dependent variable; opioid analgesic overdose mortality is therefore deaths that are unintentional or of undetermined intent. All covariates were the same as in the primary analysis; R<sup>2</sup> = 0.873.

<sup>d</sup> Findings include all heroin overdose deaths, even if no opioid analgesic was

involved. All covariates were the same as in the primary analysis. R<sup>2</sup> = 0.842.

<sup>e</sup> P = .05.

<sup>f</sup> P = .001.

<sup>g</sup> An association was calculated for a 1-percentage-point increase in the state unemployment rate.

predated the implementation of medical cannabis laws by including indicator variables in a separate regression model for the 2 years before the passage of the law.<sup>24</sup> Finally, to test the specificity of any association found between medical cannabis laws and opioid analgesic overdose mortality, we examined the association between state medical cannabis laws and age-adjusted death rates of other medical conditions without strong links to cannabis use: heart disease (ICD-10 codes I00-I09, I11, I13, and I20-I51)<sup>25</sup> and septicemia (A40-A41). All analyses were performed using SAS, version 9.3 (SAS Institute Inc).

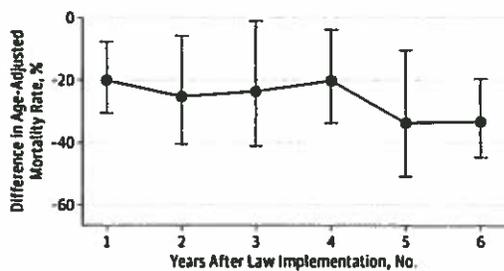
## Results

The mean age-adjusted opioid analgesic overdose mortality rate increased in states with and without medical cannabis laws during the study period (Figure 1). Throughout the study period, states with medical cannabis laws had a higher opioid analgesic overdose mortality rate and the rates rose for both groups; however, between 2009 and 2010 the rate in states with medical cannabis laws appeared to plateau.

In the adjusted model, medical cannabis laws were associated with a mean 24.8% lower annual rate of opioid analgesic overdose deaths (95% CI, -37.5% to -9.5%; P = .003) (Table), compared with states without laws. In 2010, this translated to an estimated 1729 (95% CI, 549 to 3151) fewer deaths than expected. Medical cannabis laws were associated with lower rates of opioid analgesic overdose mortality, which generally strengthened in the years after passage (Figure 2): year 1 (-19.9%; 95% CI, -30.6% to -7.7%; P = .002), year 2 (-25.2%; 95% CI, -40.6% to -5.9%; P = .01), year 3 (-23.6%; 95% CI, -41.1% to -1.0%; P = .04), year 4 (-20.2%; 95% CI, -33.6% to -4.0%; P = .02), year 5 (-33.7%; 95% CI, -50.9% to -10.4%; P = .008), and year 6 (-33.3%; 95% CI, -44.7% to -19.6%; P < .001). The other opioid analgesic policies, as well as state unemployment rates, were not significantly associated with opioid analgesic mortality rates.

In additional analyses, the association between medical cannabis laws and opioid analgesic mortality rates was similar after excluding intentional deaths (ie, suicide) and when including all heroin overdose deaths, even if an opioid analgesic was not involved (Table). Including state-specific linear

**Figure 2. Association Between Medical Cannabis Laws and Opioid Analgesic Overdose Mortality in Each Year After Implementation of Laws in the United States, 1999-2010**



Point estimate of the mean difference in the opioid analgesic overdose mortality rate in states with medical cannabis laws compared with states without such laws; whiskers indicate 95% CIs.

time trends in the model resulted in a borderline significant association between laws and opioid analgesic overdose mortality (-17.9%; 95% CI, -32.7% to 0.3%;  $P = .054$ ). When examining the years prior to law implementation, we did not find an association between medical cannabis laws and opioid analgesic overdose mortality 2 years prior to law implementation (-13.1%; 95% CI, -45.5% to 38.6%;  $P = .56$ ) or 1 year prior (1.2%; 95% CI, -41.2% to 74.0%;  $P = .97$ ). Finally, we did not find significant associations between medical cannabis laws and mortality associated with heart disease (1.4%; 95% CI, -0.2% to 2.9%;  $P = .09$ ) or septicemia (-1.8%; 95% CI, -7.6% to 4.3%;  $P = .55$ ).

## Discussion

In an analysis of death certificate data from 1999 to 2010, we found that states with medical cannabis laws had lower mean opioid analgesic overdose mortality rates compared with states without such laws. This finding persisted when excluding intentional overdose deaths (ie, suicide), suggesting that medical cannabis laws are associated with lower opioid analgesic overdose mortality among individuals using opioid analgesics for medical indications. Similarly, the association between medical cannabis laws and lower opioid analgesic overdose mortality rates persisted when including all deaths related to heroin, even if no opioid analgesic was present, indicating that lower rates of opioid analgesic overdose mortality were not offset by higher rates of heroin overdose mortality. Although the exact mechanism is unclear, our results suggest a link between medical cannabis laws and lower opioid analgesic overdose mortality.

Approximately 60% of all opioid analgesic overdose deaths occur among patients who have legitimate prescriptions from a single provider.<sup>26</sup> This group may be sensitive to medical cannabis laws; patients with chronic noncancer pain who would have otherwise initiated opioid analgesics may choose medical cannabis instead. Although evidence for the analgesic properties of cannabis is limited, it may

provide analgesia for some individuals.<sup>27,28</sup> In addition, patients already receiving opioid analgesics who start medical cannabis treatment may experience improved analgesia and decrease their opioid dose,<sup>29,30</sup> thus potentially decreasing their dose-dependent risk of overdose.<sup>31,32</sup> Finally, if medical cannabis laws lead to decreases in polypharmacy—particularly with benzodiazepines—in people taking opioid analgesics, overdose risk would be decreased. Further analyses examining the association between medical cannabis laws and patterns of opioid analgesic use and polypharmacy in the population as a whole and across different groups are needed.

A connection between medical cannabis laws and opioid analgesic overdose mortality among individuals who misuse or abuse opioids is less clear. Previous laboratory work has shown that cannabinoids act at least in part through an opioid receptor mechanism<sup>33,34</sup> and that they increase dopamine concentrations in the nucleus accumbens in a fashion similar to that of heroin and several other drugs with abuse potential.<sup>33,35</sup> Clinically, cannabis use is associated with modest reductions in opioid withdrawal symptoms for some people,<sup>36,37</sup> and therefore may reduce opioid use. In contrast, cannabis use has been linked with increased use of other drugs, including opioids<sup>14,38-40</sup>; however, a causal relationship has not been established.<sup>14,41</sup> Increased access to cannabis through medical cannabis laws could influence opioid misuse in either direction, and further study is required.

Although the mean annual opioid analgesic overdose mortality rate was lower in states with medical cannabis laws compared with states without such laws, the findings of our secondary analyses deserve further consideration. State-specific characteristics, such as trends in attitudes or health behaviors, may explain variation in medical cannabis laws and opioid analgesic overdose mortality, and we found some evidence that differences in these characteristics contributed to our findings. When including state-specific linear time trends in regression models, which are used to adjust for hard-to-measure confounders that change over time, the association between laws and opioid analgesic overdose mortality weakened. In contrast, we did not find evidence that states that passed medical cannabis laws had different overdose mortality rates in years prior to law passage, providing a temporal link between laws and changes in opioid analgesic overdose mortality. In addition, we did not find evidence that laws were associated with differences in mortality rates for unrelated conditions (heart disease and septicemia), suggesting that differences in opioid analgesic overdose mortality cannot be explained by broader changes in health. In summary, although we found a lower mean annual rate of opioid analgesic mortality in states with medical cannabis laws, a direct causal link cannot be established.

This study has several limitations. First, this analysis is ecologic and cannot adjust for characteristics of individuals within the states, such as socioeconomic status, race/ethnicity, or medical and psychiatric diagnoses. Although we found that the association between medical cannabis

laws and lower opioid overdose mortality strengthened in the years after implementation, this could represent heterogeneity between states that passed laws earlier in the study period vs those that passed the laws later. Second, death certificate data may not correctly classify cases of opioid analgesic overdose deaths, and reporting of opioid analgesics on death certificates may differ among states; misclassification could bias our results in either direction. Third, although fixed-effects models can adjust for time-invariant characteristics of each state and state-invariant time effects, there may be important time- and state-varying confounders not included in our models. Finally, our findings apply to states that passed medical cannabis laws during the study period and the association between future laws and opioid analgesic overdose mortality may differ.

## Conclusions

Although the present study provides evidence that medical cannabis laws are associated with reductions in opioid analgesic overdose mortality on a population level, proposed mechanisms for this association are speculative and rely on indirect evidence. Further rigorous evaluation of medical cannabis policies, including provisions that vary among states,<sup>14,42</sup> is required before their wide adoption can be recommended. If the relationship between medical cannabis laws and opioid analgesic overdose mortality is substantiated in further work, enactment of laws to allow for use of medical cannabis may be advocated as part of a comprehensive package of policies to reduce the population risk of opioid analgesics.

### ARTICLE INFORMATION

Accepted for Publication: May 2, 2014.

Published Online: August 25, 2014.  
doi:10.1001/jamainternmed.2014.4005.

**Author Affiliations:** Center for Health Equity Research and Promotion, Philadelphia Veterans Affairs Medical Center, Philadelphia, Pennsylvania (Bachhuber); Robert Wood Johnson Foundation Clinical Scholars Program, University of Pennsylvania, Philadelphia (Bachhuber); Leonard Davis Institute of Health Economics, University of Pennsylvania, Philadelphia (Bachhuber, Saloner, Barry); Robert Wood Johnson Health and Society Scholars Program, University of Pennsylvania, Philadelphia (Saloner); Division of General Internal Medicine, Montefiore Medical Center/Albert Einstein College of Medicine, Bronx, New York (Cunningham); Department of Health Policy and Management, the Johns Hopkins Bloomberg School of Public Health, Baltimore, Maryland (Barry).

**Author Contributions:** Dr Bachhuber had full access to all the data in the study and takes responsibility for the integrity of the data and the accuracy of the data analysis.

**Study concept and design:** Bachhuber, Saloner, Barry.

**Acquisition, analysis, or interpretation of data:** Bachhuber, Cunningham, Barry.

**Drafting of the manuscript:** Bachhuber, Saloner.  
**Critical revision of the manuscript for important intellectual content:** All authors.

**Statistical analysis:** Bachhuber, Saloner, Barry.  
**Study supervision:** Cunningham, Barry.

**Conflict of Interest Disclosures:** Dr Cunningham's husband was recently employed by Pfizer Pharmaceuticals and is currently employed by Quest Diagnostics. No other disclosures are reported.

**Funding/Support:** This work was funded by National Institutes of Health (NIH) grants R01DA032110 and R25DA023021 and the Center for AIDS Research at the Albert Einstein College of Medicine and Montefiore Medical Center grant NIH AI-51519. Dr Saloner received funding support from the Robert Wood Johnson Foundation Health and Society Scholars Program. Dr Bachhuber received funding support from the Philadelphia Veterans Affairs Medical Center and the Robert Wood Johnson Foundation Clinical Scholars Program.

**Role of the Sponsor:** The sponsors had no role in the design and conduct of the study; collection, management, analysis, and interpretation of the data; preparation, review, or approval of the manuscript; and decision to submit the manuscript for publication.

**Disclaimer:** The findings and conclusions of this article are those of the authors and do not necessarily reflect the position or policy of the Department of Veterans Affairs or the US government.

### REFERENCES

- Gaskin DJ, Richard P. The economic costs of pain in the United States. *J Pain*. 2012;13(8):715-724.
- Daubresse M, Chang HY, Yu Y, et al. Ambulatory diagnosis and treatment of nonmalignant pain in the United States, 2000-2010. *Med Care*. 2013;51(10):870-878.
- Centers for Disease Control and Prevention. Vital signs: overdoses of prescription opioid pain relievers—United States, 1999-2008. *MMWR Morb Mortal Wkly Rep*. 2011;60(43):1487-1492.
- Jones CM, Mack KA, Paulozzi LJ. Pharmaceutical overdose deaths, United States, 2010. *JAMA*. 2013;309(7):657-659.
- National Center for Injury Prevention and Control Division of Unintentional Injury Prevention. Policy impact: prescription painkiller overdoses. <http://www.cdc.gov/homeandcommunityrecreationalsafety/pdf/policyimpact-prescriptionpainkillerod.pdf>. Published November 2011. Accessed January 27, 2014.
- National Conference of State Legislatures. State medical marijuana laws. <http://www.ncsl.org/research/health/state-medical-marijuana-laws.aspx>. Published July 7, 2014. Accessed July 14, 2014.
- Nevada Division of Public and Behavioral Health. Medical Marijuana Program Monthly Report. [http://health.nv.gov/MedicalMarijuana\\_Reports.htm](http://health.nv.gov/MedicalMarijuana_Reports.htm). January 2, 2014. Accessed January 27, 2014.
- Licensing and Regulatory Affairs Bureau of Health Care Services. Michigan Medical Marijuana Act Statistical Report for Fiscal Year 2013. [http://www.michigan.gov/documents/lara/BHCS\\_MMMP\\_MCL\\_333.26426112345\\_Report\\_FINAL\\_12-4-13\\_441658\\_7.pdf](http://www.michigan.gov/documents/lara/BHCS_MMMP_MCL_333.26426112345_Report_FINAL_12-4-13_441658_7.pdf). Published December 4, 2013. Accessed January 31, 2014.
- Oregon Public Health Authority. Oregon Medical Marijuana Program statistics. <https://public.health.oregon.gov/diseasesconditions/chronicdisease/medicalmarijuanaprogram/pages/data.aspx>. Published January 1, 2014. Accessed January 31, 2014.
- Montana Department of Public Health and Human Services. Montana Marijuana Program Registry information. <http://www.dphhs.mt.gov/marijuanaprogram/mmpregistryinformation.pdf>. Published January 1, 2014. Accessed January 31, 2014.
- Cerdá M, Wall M, Keyes KM, Galea S, Hasin D. Medical marijuana laws in 50 states: investigating the relationship between state legalization of medical marijuana and marijuana use, abuse and dependence. *Drug Alcohol Depend*. 2012;120(1-3):22-27.
- Fiellin LE, Tetraut JM, Becker WC, Fiellin DA, Hoff RA. Previous use of alcohol, cigarettes, and marijuana and subsequent abuse of prescription opioids in young adults. *J Adolesc Health*. 2013;52(2):158-163.
- Marijuana and Medicine: Assessing the Science Base*. Washington, DC: National Academies Press; 1999.
- Volkow ND, Baler RD, Compton WM, Weiss SR. Adverse health effects of marijuana use. *N Engl J Med*. 2014;370(23):2219-2227.
- Centers for Disease Control and Prevention. CDC WONDER. National Vital Statistics System: 2010: Multiple Cause of Death Data. <http://wonder.cdc.gov/mcd.html>. Accessed May 30, 2014.
- National Alliance for Model State Drug Laws. Prescription Drug Monitoring Program dates of operation. March 2014. <http://www.namsdl.org/library/1E4C142E-1372-636C-DD771E627D4B892/>. Accessed April 2, 2014.
- Office for State Tribal Local and Territorial Support Centers for Disease Control and Prevention. Menu of state prescription drug identification laws. <http://www.cdc.gov/php/p/docs/menu-pdii.pdf>. Published June 30, 2013. Accessed January 27, 2014.
- Office for State Tribal Local and Territorial Support Centers for Disease Control and

- Prevention. Menu of pain management clinic regulation. <http://www.cdc.gov/php/docs/menu-pmcr.pdf>. Published September 28, 2012. Accessed January 27, 2014.
19. US Bureau of Labor Statistics. Annual state unemployment. <http://www.bls.gov/lau/home.htm>. Accessed February 5, 2014.
20. Unick GJ, Rosenblum D, Mars S, Ciccarone D. Intertwined epidemics: national demographic trends in hospitalizations for heroin- and opioid-related overdoses, 1993-2009. *PLoS One*. 2013;8(2):e54496. doi:10.1371/journal.pone.0054496.
21. Khosla N, Juon HS, Kirk GD, Astemborski J, Mehta SH. Correlates of non-medical prescription drug use among a cohort of injection drug users in Baltimore City. *Addict Behav*. 2011;36(12):1282-1287.
22. Cicero TJ, Ellis MS, Surratt HL. Effect of abuse-deterrent formulation of OxyContin. *N Engl J Med*. 2012;367(2):187-189.
23. Peavy KM, Banta-Green CJ, Kingston S, Hanrahan M, Merrill JO, Coffin PO. "Hooked on" prescription-type opiates prior to using heroin: results from a survey of syringe exchange clients. *J Psychoactive Drugs*. 2012;44(3):259-265.
24. Angrist J, Pischke J. *Mostly Harmless Econometrics: An Empiricist's Companion*. Princeton, NJ: Princeton University Press; 2009.
25. Sidney S, Beck JE, Tekawa IS, Quesenberry CP, Friedman GD. Marijuana use and mortality. *Am J Public Health*. 1997;87(4):585-590.
26. Centers for Disease Control and Prevention. CDC grand rounds: prescription drug overdoses--a US epidemic. *MMWR Morb Mortal Wkly Rep*. 2012; 61(1):10-13.
27. Lynch ME, Campbell F. Cannabinoids for treatment of chronic non-cancer pain; a systematic review of randomized trials. *Br J Clin Pharmacol*. 2011;72(5):735-744.
28. Kumar RN, Chambers WA, Pertwee RG. Pharmacological actions and therapeutic uses of cannabis and cannabinoids. *Anaesthesia*. 2001;56(11):1059-1068.
29. Abrams DI, Couey P, Shade SB, Kelly ME, Benowitz NL. Cannabinoid-opioid interaction in chronic pain. *Clin Pharmacol Ther*. 2011;90(6):844-851.
30. Lynch ME, Clark AJ. Cannabis reduces opioid dose in the treatment of chronic non-cancer pain. *J Pain Symptom Manage*. 2003;25(6):496-498.
31. Dunn KM, Saunders KW, Rutter CM, et al. Opioid prescriptions for chronic pain and overdose: a cohort study. *Ann Intern Med*. 2010;152(2):85-92.
32. Bohnert AS, Valenstein M, Bair MJ, et al. Association between opioid prescribing patterns and opioid overdose-related deaths. *JAMA*. 2011; 305(13):1315-1321.
33. Tanda G, Pontieri FE, Di Chiara G. Cannabinoid and heroin activation of mesolimbic dopamine transmission by a common  $\mu$  opioid receptor mechanism. *Science*. 1997;276(5321):2048-2050.
34. Scavone JL, Sterling RC, Van Bockstaele EJ. Cannabinoid and opioid interactions: implications for opiate dependence and withdrawal. *Neuroscience*. 2013;248:637-654.
35. Ashton CH. Pharmacology and effects of cannabis: a brief review. *Br J Psychiatry*. 2001;178: 101-106.
36. Hermann D, Klages E, Welzel H, Mann K, Croissant B. Low efficacy of non-opioid drugs in opioid withdrawal symptoms. *Addict Biol*. 2005;10(2):165-169.
37. Scavone JL, Sterling RC, Weinstein SP, Van Bockstaele EJ. Impact of cannabis use during stabilization on methadone maintenance treatment. *Am J Addict*. 2013;22(4):344-351.
38. Lynskey MT, Heath AC, Bucholz KK, et al. Escalation of drug use in early-onset cannabis users vs co-twin controls. *JAMA*. 2003;289(4):427-433.
39. Yamaguchi K, Kandel DB. Patterns of drug use from adolescence to young adulthood, III: predictors of progression. *Am J Public Health*. 1984; 74(7):673-681.
40. Fergusson DM, Horwood LJ. Early onset cannabis use and psychosocial adjustment in young adults. *Addiction*. 1997;92(3):279-296.
41. Kandel DB. Does marijuana use cause the use of other drugs? *JAMA*. 2003;289(4):482-483.
42. Pacula RL, Sevigny EL. Marijuana liberalization policies: why we can't learn much from policy still in motion. *J Policy Anal Manage*. 2014;33(1):212-221.

BRENDAN  
GLEESON**The New York Times** | <http://nyti.ms/1tTVvp5>

SUNDAYREVIEW

# Of Pot and Percocet

AUG. 29, 2014

Gray Matter

By **MARCUS BACHHUBER** and **COLLEEN BARRY**

PRESCRIPTION opioid painkillers like Percocet, Vicodin and OxyContin have come under intense scrutiny in recent years because of the drastic rise in overdose deaths associated with their prolonged use. Meanwhile, access to medical marijuana has been expanding — 23 states and the District of Columbia have legalized its broad medical use — and chronic or severe pain is by far the most common condition reported among people using it.

Could the availability of medical marijuana reduce the hazards of prescription painkillers? If enough people opt to treat pain with medical marijuana instead of prescription painkillers in states where this is legal, it stands to reason that states with medical marijuana laws might experience an overall decrease in opioid painkiller overdoses and deaths.

To find out if this has actually happened, we and our colleagues Brendan Saloner and Chinazo Cunningham studied opioid overdose deaths in the United States from 1999 to 2010. Our findings, which were published on Monday in the journal *JAMA Internal Medicine*, suggest that this unexpected benefit of medical marijuana laws does exist.

Pinpointing the effect of laws on health is notoriously difficult. For one thing, states that have passed medical marijuana laws are no doubt different in important ways from states that have not passed such laws. Differences in, say, social attitudes about drug use or overall health trends might affect rates of opioid painkiller deaths, independent of whether medical marijuana is legal.

Furthermore, from 1999 to 2010 (the period of time we studied), states implemented various measures in response to the threat of opioid painkiller overdoses, including central registries of controlled substance prescriptions, laws allowing pharmacists to request identification before filling a prescription and laws increasing oversight of pain management clinics. These measures, too, might affect rates of opioid painkiller deaths, regardless of the legality of medical marijuana.

We designed our study to allow us to compare state-level rates of opioid painkiller overdose deaths before and after the passage of medical marijuana laws, while controlling for these and other concurrent state and national trends.

Using death certificates compiled by the Centers for Disease Control and Prevention, we found that the rate of prescription painkiller overdose deaths increased in all states from 1999 to 2010. But we also found that implementation of a medical marijuana law was associated with a 25 percent lower yearly rate of opioid painkiller overdose deaths, on average. In absolute terms, we estimated that states with a medical marijuana law had a total of about 1,700 fewer opioid painkiller overdose deaths in 2010 than would be expected based on trends before the laws were passed.

This is the first study that we know of to suggest that medical marijuana laws could contribute to a decline in drug overdose deaths, and therefore it should be read with caution. Our study was not a controlled experiment, and it is possible that states with and without medical marijuana laws differed over time in important ways that we did not or cannot measure and that could explain, at least in part, our results.

However, if medical marijuana laws are in fact reducing opioid overdose deaths, the next step is to figure out how and why. That people are replacing opioid painkillers in part or entirely with medical marijuana for chronic pain treatment is one possibility. Another possibility is that the availability of medical marijuana is changing the behavior of people who are addicted to and abuse or misuse opioids. We know that marijuana and opioids stimulate a common receptor in the brain's reward pathways, but we don't know whether people who misuse or abuse opioids for recreational purposes would switch to marijuana in states where it is legal for medical purposes.

**We hope the results of our study will spur further scientific investigation into the effects of these laws as well as the ways in which medical marijuana can and should be used in clinical practice.**

Marcus Bachhuber, an internist, is a clinical scholar at the Philadelphia V.A. Medical Center. Colleen Barry is an associate professor of health policy and management at the Johns Hopkins Bloomberg School of Public Health.

A version of this op-ed appears in print on August 31, 2014, on page SR12 of the New York edition with the headline: Of Pot and Percocet.

© 2014 The New York Times Company